

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 8
999 18<sup>TH</sup> STREET - SUITE 300
DENVER, CO 80202-2466
http://www.epa.gov/region08

**DOCKET NO.: TSCA-08-2004-0001** 

	)
IN THE MATTER OF:	
EAST RIVER ELECTRIC POWER COOPERATIVE, INC. 121 Southeast First Street	) FINAL ORDER )
P. O. Box 227	)
Madison, SD 57042	)
Respondent	)
Pursuant to 40 C.F.R. § 22.18, of EPA'	s Consolidated Rules of Practice, the Consent
Agreement resolving this matter is hereby app	proved and incorporated by reference into this Final
Order. The Respondents are hereby ORDERI	ED to comply with all of the terms of the Consent
Agreement, effective immediately upon receip	t by Respondents of this Consent Agreement and
Final Order.	
<u>May 17, 2004</u>	SIGNED
DATE	Alfred C. Smith
	Regional Judicial Officer



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

Docket No. **TSCA-08-2004-0001** 

IN THE MATTER OF:	
	COMPLAINT AND EXPEDITED
East River Electric Power Cooperative, Inc.	) SETTLEMENT AGREEMENT (CESA)
121 Southeast First Street	
P.O. Box 227	)
Madison, SD 57042	
	)
Respondent.	

Complainant, United States Environmental Protection Agency, Region 8 ("EPA") or ("Complainant"), and East River Electric Company (hereinafter "Respondent") by their undersigned representatives, hereby consent and agree as follows:

#### A. PRELIMINARY STATEMENT

- 1. EPA has jurisdiction over this matter pursuant to section 16 (a) of the Toxic Substances Control Act (TSCA), 15 U.S.C. § 2615(a).
- 2. EPA regulations authorized by the statute governing polychlorinated biphenyls ("PCBs") are set out in part 761 of title 40 of the Code of Federal Regulations (CFR) and violations of the regulations constitute violations of section 15 of TSCA, 15 U.S.C. § 2614.
- 3. This Complaint and Expedited Settlement Agreement ("CESA") is entered into by the parties for the purpose of simultaneously commencing and concluding this matter, as authorized by 40 CFR § 22.13(b), and executed pursuant to 40 CFR § 22.18(b)(2) and (3) of the Consolidated Rules of Practice.
- 4. Respondent admits the jurisdictional allegations contained herein and neither admits nor denies the specific factual allegations contained herein.
- 5. Respondent waives its rights to a hearing before any tribunal, to contest any issue of law or fact set forth in this CESA.
- 6. Complainant asserts that settlement of this matter is in the public interest, and Complainant and Respondent agree that entry of this CESA and Final Order without further litigation and without adjudication of any issue of fact or law, is the most appropriate means of resolving this matter.

- 7. This CESA, upon incorporation into a Final Order, applies to and is binding upon EPA and upon Respondent, and Respondent's officers, directors, employees, agents, successors and assigns. Any change in ownership or corporate status of Respondent including, but not limited to, any transfer of assets or real or personal property shall not alter Respondent's responsibilities under this agreement.
  - 8. This CESA contains all terms of the settlement agreed to by the parties.
- 9. Respondent is a "person" and a "generator of PCB waste" within the meaning of 40 CFR §761.3, and therefore subject to the requirements of TSCA and the regulations at 40 CFR part 761.
- 10. The undersigned EPA, Region 8 officials issue this CESA under the authority vested in the Administrator of EPA by section 16 of TSCA, 15 U.S.C. § 2615, as amended, and the regulations promulgated under section 6 of TSCA, 15 U.S.C. § 2605, which authorize the assessment of a civil penalty of up to \$27,500 per day of violation for each violation of TSCA.

#### B. <u>ALLEGED VIOLATIONS</u>

- 1. Respondent owns and/or operates a facility at 435 S. Highland Avenue, Madison, South Dakota (hereinafter, "the facility").
- 2. Respondent is a "person" within the meaning of 40 CFR § 761.3, and thus is subject to regulation.
- 3. On or about September 25, 2003, Kim Le, an authorized EPA inspector ("the Inspector), conducted an inspection of the facility with the consent of Mr. Larry De Kramer, a Senior Substation and Operations Engineer, to determine its compliance with TSCA and EPA regulations relating to polychlorinated biphenyls ("PCBs"), 40 CFR Part 761.
- 4. During the Inspection, the Inspector observed Respondent's leaking Allis Chalmers voltage regulator, serial number 21-401-220-003, containing 97 ppm PCBs, located outside on a flat concrete pad, in the open air, and not contained within the PCB storage for disposal area.
- 5. Respondent's Allis Chalmers voltage regulator is a "PCB Item" and "PCB-Contaminated Electrical Equipment," as those terms are defined at 40 C.F.R. § 761.3.
- 6. Pursuant to 40 C.F.R. § 761.3, disposal includes spills, leaks, and other uncontrolled discharges of PCBs.
- 7. The PCB regulations require that PCB liquids be disposed of by the methods specified in 40 C.F.R. § 761.60(a).

- 8. Respondent's failure to properly dispose of PCBs from the leaking voltage regulator as required by 40 C.F.R. 761.60(a) constitutes one violation of TSCA Section 15, 15 U.S.C. § 2614.
- 9. Respondent's failure to place the leaking voltage regulator in the PCB storage for disposal area constitutes one violation of 40 CFR § 761.65(b)(1)(ii) and therefore one violation of section 15 of TSCA, 15 U.S.C. § 2614.
- 10. Section 16 of TSCA, 15 U.S.C. § 2615, as amended, and the regulations promulgated under section 6 of TSCA, 15 U.S.C. § 2605, authorize the assessment of a civil penalty of up to \$27,500 per day of violation for each violation of TSCA. In arriving at the amount of the penalty proposed below, EPA, as required by section 16(a)(2)(B) of TSCA, 15 U.S.C. § 2615(a)(2)(b), has taken into consideration, to the extent known at this time, the following factors: the nature, circumstances, extent and gravity of the violation, and with respect to respondent, the ability to pay, effect on ability to continue in business, any history of prior violations, degree of culpability, and such other matters as justice may require.
- 11. EPA has written a penalty policy entitled, Polychlorinated Biphenyls (PCB) Penalty Policy, dated April 9, 1990, that provides a rational, consistent and equitable method for applying these statutory factors to the facts and circumstances of specific cases. Using the policy to apply the statutory factors to the facts of this case, EPA offers this CESA under its expedited enforcement procedures in order to settle the violations alleged based upon the findings noted above, for the total civil penalty amount of three thousand eight hundred twenty five dollars (\$3,825.00).

#### C. <u>CIVIL PENALTY</u>

- 1. Pursuant to section 16 of TSCA, 15 U.S.C. § 2615, as amended, and the regulations promulgated under section 6 of TSCA, 15 U.S.C. § 2605, EPA has determined that an appropriate civil penalty to settle this action is the amount of three thousand eight hundred twenty five dollars (\$3,825.00).
- 2. Within thirty days of receipt of the Final Order issued by the Regional Judicial Officer, Respondent consents and agrees to pay the civil penalty in the amount of three thousand eight hundred twenty five dollars (\$3,825.00) by remitting a cashier's or certified check for that amount, payable to "Treasurer, United States of America," to:

Mellon Bank EPA Region 8 (Regional Hearing Clerk) P.O. Box 360859M Pittsburgh, PA 15251

A copy of the transmittal of payment shall be sent simultaneously to the following address:

Tina Artemis (and)
Regional Hearing Clerk
U.S. EPA, Region 8 (8RC)
999 18th Street, Suite 300
Denver, Co 80202-2466

Brenda L. Morris Enforcement Attorney U.S. EPA, Region 8 (8ENF-L) 999 18th Street, Suite 300 Denver, Co 80202-2466

3. Pursuant to 31 U.S.C. § 3717, EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Interest will therefore begin to accrue on a civil or stipulated penalty if the penalty is not paid when due. Interest will be assessed at the United States Treasury tax and loan rate in accordance with 4 CFR § 102.13(c). A charge will be assessed to cover the costs of debt collection, including processing and handling costs and attorneys fees. In addition, a penalty charge of six (6) percent per year compounded annually will be assessed on any portion of the debt that remains delinquent more than ninety (90) days after payment is due. Any such penalty charge on the debt will accrue from the date the penalty payment becomes due and is not paid.4 CFR §§ 102.13(d) and (e).

### D. <u>TERMS AND CONDITIONS</u>

- 1. This CESA constitutes a settlement by EPA of all claims for civil penalties pursuant to TSCA for the violations alleged in the CESA. Nothing in this CESA is intended to nor shall be construed to operate in any way to resolve any criminal liability, if any, or any liability under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA). Compliance with this CESA shall not be a defense to any actions subsequently commenced pursuant to Federal laws and regulations administered by EPA, and it is the responsibility of Respondent to comply with such laws and regulations.
- 2. Failure by Respondent to comply with any of the terms of this CESA shall constitute a breach of the agreement and may result in referral of the matter to the Department of Justice for enforcement of this agreement and for such other relief as may be appropriate.
- 3. Nothing in this CESA shall be construed as a waiver by the EPA of its authority to seek costs or any appropriate penalty associated with any collection action instituted as a result of Respondent's failure to perform pursuant to the terms of this CESA.
- 4. Each undersigned representative of the parties to this CESA certifies that he or she is fully authorized by the party represented to bind the parties to the terms and conditions of this CESA and to execute and legally bind that party to this CESA.
- 5. The parties agree to submit this CESA to the Regional Judicial Officer, with a request that it be incorporated into a Final Order.

- 6. This Agreement, upon incorporation into a Final Order by the Regional Judicial Officer and full satisfaction by the parties, shall be a complete, full and final settlement of the violations alleged in this CESA.
- 7. Each party shall bear its own costs and attorneys fees in connection with all issues associated with this CESA.

United States Environmental Protection Agency Region 8, Office of Enforcement, Compliance and Environmental Justice, Complainant 999 18<sup>th</sup> Street, Suite 300 (ENF-L) Denver, CO 80202

<u>14 May, 2004</u> <u>SIGNED</u>

Date David J. Janik

Supervisory Enforcement Attorney Legal Enforcement Program

<u>5/14/04</u> SIGNED

Date Martin Hestmark, Director

Technical Enforcement Program

5/14/04 SIGNED

Date Brenda L. Morris, Attorney

Legal Enforcement Program 999 18th Street, Suite 300 Denver, Colorado 80202-2466

**East River Electric Power Cooperative, Inc., Respondent.** 

<u>5/10/04</u> <u>SIGNED</u>

Date (Signature)

Jeffrey L. Nelson, General Manager

(Print/type name of signatory)

#### **CERTIFICATE OF SERVICE**

The undersigned certifies that the original of the attached **COMPLAINT AND EXPEDITED CONSENT AGREEMENT/FINAL ORDER** in the matter of **EAST RIVER ELECTRIC POWER COOPERATIVE, INC., DOCKET NO.: TSCA-08-2004-0001** was filed with the Regional Hearing Clerk on May 17, 2004.

Further, the undersigned certifies that a true and correct copy of the document was delivered to Brenda Morris, Enforcement Attorney, U.S. EPA - Region 8, 999 18th Street - Suite 300, CO 80202-2466. True and correct copies of the aforementioned document was placed in the United States mail certified/return receipt on May 17, 2004, to:

Jeffrey L. Nelson General Manager East River Electric Power Cooperative, Inc. 121 Southeast First Street P. O. Box 227 Madison, SD 57042

**SIGNED** 

May 17, 2004

Tina Artemis Regional Hearing Clerk

THIS DOCUMENT WAS FILED IN THE REGIONAL HEARING CLERK'S OFFICE ON MAY 17, 2004.